

## Message Text

PAGE 01 USUN N 04599 090904Z

13  
ACTION SS-30

INFO OCT-01 ISO-00 SSO-00 NSCE-00 /031 W  
----- 076321

O 090813Z NOV 73 ZFF-6  
FM USMISSION USUN NY  
TO AMEMBASSY TEHRAN NIACI IMMEDIATE  
SECSTATE WASHDC IMMEDIATE 939  
INFO AMEMBASSY SEOUL IMMEDIATE  
USLO PEKING IMMEDIATE  
AMEMBASSY ISLAMABAD IMMEDIATE

C O N F I D E N T I A L USUN 4599

EXDIS

TOSEC

FOR SECRETARY FROM SCALI

E.O. 11652: GDS  
TAGS: PFOR KS KN UN CH  
SUBJ: KOREA IN 28TH GA

REF: USUN 4598

1. AMB HUANG HUA FORMALLY ASKED TONIGHT THAT YOU GIVE ME IMMEDIATE AUTHORIZATION TO NEGOTIATE FINAL PHASE OF CONFIDENTIAL COMPROMISE KOREAN AGREEMENT WHICH WOULD BE BASED ON THREE POINTS HE OUTLINED NOV 7. HE SAID EXPLICITLY HE DID NOT WANT TO WAIT UNTIL YOU ARRIVE IN PEKING TO WRAP UP DEAL.

2. IF WE DECLINE TO NEGOTIATE WITH HIM HERE IN NEW YORK, HE SAID "THE POSSIBILITY OF UPSETTING THE AGREEMENT WE DESIRE WOULD NOT REST WITH US." HUANG, BACKING UP THIS URGENT REQUEST, PRESENTED ME WITH SUGGESTED CHINESE DRAFT OF STATEMENT WHICH WOULD BE READY FROM CHAIR AND WHICH HAS AS AIM AVOIDING CHINESE-AMERICAN CONFRONTATION. INITIAL ANALYSIS BY MY STAFF CLEARLY INDICATES CHINESE HAVE COME LONG WAY FROM LAST NIGHT'S SUGGESTED LANGUAGE, VASTLY SIMPLIFYING CONFIDENTIAL

PAGE 02 USUN N 04599 090904Z

APPROACH TO POINT WHERE WE BELIEVE (A) ROK AND OTHER SPONSORS WILL BE ABLE TO ACCEPT IT AND (B) AGREED DOCUMENT CAN BE NEGOTIATED WITH CHINESE IN MATTER OF FEW HOURS WHILE MEETING OUR ESSENTIAL SECURITY AND UN OBJECTIVES.

3. KEY QUOTE FROM HUANG IN TWO-HOUR MEETING TONIGHT  
WAS: "WE FORMALLY REQUEST THAT AMB SCALI OBTAIN AUTHORIZATION  
AS SPEEDILY AS POSSIBLE TO NEGOTIATE IN NEW YORK. OUR  
SOLUTION DOES NOT INVOLVE ALL KOREA ISSUES. IT DECIDES  
ONLY THAT THE KOREAN QUESTION NOT BE PUT TO A VOTE AT THE  
CURRENT SESSION OF THE UNGA. COULD THE AMB SUGGEST TO DR.  
KISSINGER THAT HE IMMEDIATELY ISSUE INSTRUCTIONS TO ALLOW  
AMB SCALI TO NEGOTIATE IN NEW YORK AND NOT WAIT UNTIL HE  
GETS TO CHINA?"

4. HUANG CLAIMS HE CAN BRING ALONG NORTH KOREANS AND INSISTS  
ON COMPLETE SECRECY IN WORKING OUT DETAILS WITH NO CON-  
SULTATION YET WITH CO-SPONSORS, ONLY NORTH AND SOUTH  
KOREAN GOVTs, UNTIL FINAL TEXT IS MUTUALLY AGREED UPON BY  
THESE FOUR DELEGATIONS.

5. HE SURFACED PROPOSED STATEMENT AT END OF CONVERSATION  
AND ASKED ME TO REPORT IT AFTER HE BECAME CONVINCED THAT  
I DID NOT HAVE YOUR AUTHORIZATION TO AGREE ON PRINCIPLES  
IN HIS THREE POINTS AND NEGOTIATE AGREEMENT TONIGHT.  
MY STAFF BELIEVES HE MAY BE PRESSING FOR SWIFTEST ACTION,  
WITHOUT YOU PERSONALLY GETTING INVOLVED IN PEKING, TO  
DEMONSTRATE THAT NORTH KOREANS HERE IN NEW YORK  
WERE ABLE TO ACHIEVE RESULTS ON THE SCENE WITHOUT A  
SECRET US-CHINA DEAL MADE IN PEKING WHICH WOULD SMACK OF SAME  
KIND OF EXCLUSIVE DEAL YOU MADE IN MOSCOW ON MIDDLE EAST  
AND WHICH CHINESE HAVE CRITICIZED AS SUPERPOWER CONDOMINIUM  
ARRANGEMENT. SECOND REASON MAY BE CHINESE DESIRE TO NAIL DOWN  
ACCEPTABLE COMPROMISE BEFORE ALGERIANS AND OTHERS GRAB  
ISSUE AS DEVICE FOR BLASTING US FOR MAINTAINING FOREIGN  
TROOPS IN SOUTH KOREA AND SIDESTEPPING UN COMMAND ISSUE,  
FORCING CHINESE TO FOLLOW SUIT.

6. HUANG CONCEIVABLY COULD BE INVOLVED IN BUREAUCRATIC  
WRESTLING MATCH WITH PEKING BUT AT PRESENT HE BELIEVES MY  
INABILITY NEGOTIATE MEANS I AM "PLAYING GAMES" FOR SOME  
CONFIDENTIAL

PAGE 03 USUN N 04599 090904Z

ULTERIOR USG MOTIVE AND DELIBERATELY DELAYING WHEN THEY  
HAVE MADE WHAT IN THEIR VIEW IS BONA FIDE OFFER WHICH  
DEMONSTRATES THEIR WILLINGNESS TO REACH FRIENDLY  
UNDERSTANDING.

7. THROUGHOUT MEETING TONIGHT I KEPT EMPHASIZING I HAD NO  
INSTRUCTIONS ALLOWING ME TO NEGOTIATE, BUT WAS PREPARED TO  
LISTEN AND RELAY TO YOU ANY SUGGESTIONS HUANG HAD FOR YOUR  
DECISION: WHETHER TO GIVE ME INSTRUCTIONS TO COMPLETE FINAL  
NEGOTIATIONS OR TO GIVE YOU OPTION OF NEGOTIATING DEAL IN  
PEKING. HE CLARLY, REPEATEDLY AND EMPHATICALLY SAID HE WANTS  
AGREEMENT NEGOTIATED HERE BECAUSE HE BELIEVES IT SIMPLE MATTER NOW  
THAT THEY HAVE MADE CONCESSIONS, PARTICULARLY NOTING THAT

THEIR LANGUAGE IS "NEUTRAL," DELIBERATELY TAILORED TO TAKE INTO ACCOUNT OUR OBJECTIONS AND IS NOW NON-CONTENTIOUS. MY EXPERTS BELIEVE IF YOU GIVE ME GO AHEAD WE HAVE OPPORTUNITY TO DO WHAT WE SAID WE WANT TO DO: AVOID CONFRONTATION WITH CHINESE AT THIS GA ON KOREAN ISSUE WITHOUT PREJUDICING INTERESTS IN KOREA. REFUSAL TO GO AHEAD HERE IN UN SETTING WOULD, I BELIEVE, AROUSE THEIR SUSPICIONS UNLESS YOU KNOW BROAD SWEEP CONFIDENTIAL REASONS UNKNOWN TO ME.

8. FYI: ROK FONMIN KIM THIS AFTERNOON (NOV 8) IN ADVANCE OF TONIGHT'S MEETING WAS IMPRESSED WITH HUANG'S THREE-POINT PROPOSAL OF LAST NIGHT (NOV 7) AND THOUGHT WE IMMEDIATELY SHOULD ACCEPT THREE POINTS AND NEGOTIATE LANGUAGE LATER AS CHINESE PROPOSED. KIM APPARENTLY FELT IT WAS GOOD DEAL FOR HIM AND WE SHOULD TAKE IT AND RUN. I HAVE NO BURNING DESIRE TO BE AN UNSCHEDULED NEGOTIATOR OR TO UPSET ANY PEKING SCENARIO YOU MAY HAVE IN MIND, BUT RECOMMEND UNLESS THERE ARE OVERRIDING REASONS YOU SHOULD GIVE ME AUTHORITY TO NEGOTIATE. HUANG CLEARLY DID NOT PRESENT SUGGESTED LANGUAGE ON TAKE-IT OR LEAVE-IT BASIS AND I FEEL CONFIDENT HE WILLING MAKE SOME ADDITIONAL REASONABLE CHANGES. I PROMISED HIM I WOULD CONTACT YOU INSTANTLY AND REPORT BACK IMMEDIATELY YOUR DECISION. (TO UNLERNLINE THEIR URGENCY, CHINESE, AS WE LEFT PRC MISSION, GAVE MISOFF NUMBER WHERE AMBASSADOR COULD BE REACHED ROUND CLOCK.)

9. AT MIDNIGHT TONIGHT AFTER MEETING, MISOFF CONFIDENTIALLY  
CONFIDENTIAL

PAGE 04 USUN N 04599 090904Z

ADVISED SOUTH KOREAN POLCOUNS OF THIS NEWEST DEVELOPMENT. SOUTH KOREAN SAID HE NINETY PER CENT CERTAIN KOREANS CAN BUY THIS REVISED CHINESE LANGUAGE PERHAPS WITH MINOR CHANGES.  
SCALI

CONFIDENTIAL

<< END OF DOCUMENT >>

## Message Attributes

**Automatic Decaptoning:** Z  
**Capture Date:** 12 MAY 1999  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** AGREEMENTS, FOREIGN RELATIONS, NEGOTIATIONS, MEETINGS, POLITICAL SITUATION  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 09 NOV 1973  
**Decaption Date:** 28 MAY 2004  
**Decaption Note:** 25 YEAR REVIEW  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** garlanwa  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1973USUNN04599  
**Document Source:** ADS  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** 11652 GDS  
**Errors:** n/a  
**Film Number:** P750023-0043  
**From:** USUN NY  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1973/newtext/t19731168/abqcelfu.tel  
**Line Count:** 148  
**Locator:** TEXT ON-LINE, TEXT ON MICROFILM  
**Office:** ACTION SS  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** EXDIS  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 3  
**Previous Channel Indicators:**  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** EXDIS  
**Reference:** USUN 4598  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** garlanwa  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 09 OCT 2001  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <09-Oct-2001 by shawdg>; APPROVED <11-Dec-2001 by garlanwa>  
**Review Markings:**

Declassified/Released  
US Department of State  
EO Systematic Review  
30 JUN 2005

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** KOREA IN 28TH GA  
**TAGS:** PFOR, KS, KN, CH, UN, (HUANG HUA)  
**To:** TEHRAN NIACT  
STATE INFO SEOUL  
PEKING  
ISLAMABAD  
**Type:** TE  
**Markings:** Declassified/Released US Department of State EO Systematic Review 30 JUN 2005